

**EXECUTIVE
BOARD
MEETING**

EBS/20/94
Correction 2

May 18, 2020

To: Members of the Executive Board

From: The Secretary

Subject: **Benin—Sixth Review Under the Extended Credit Facility and Request
for Augmentation of Access**

Board Action: The attached correction to EBS/20/94 (5/11/20) has been provided by
the staff:

**Factual Errors Not
Affecting the
Presentation of Staff's
Analysis or Views**

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Questions: Mr. Eyraud, AFR (ext. 35684)
Mr. Nguyen-Duong, AFR (ext. 36296)
Mr. Amidzic, AFR (ext. 38069)
Mr. Sy, FAD (ext. 38657)
Mr. Pouhe, AFR (ext. 37274)
Ms. Arellano Banoni, AFR (ext. 39011)

Annex II. Risk Assessment Matrix¹

| | Relative Likelihood/ Time Horizon | Excepted Impact if Realized | Recommended Policy Response |
|--|--|--|---|
| External Risks | | | |
| Rising protectionism and retreat from multilateralism | High Short to Medium Term | Low Would reduce exports; although impact likely to be limited given the high share of informal exports | Accelerate reforms to diversify exports; enhance competitiveness; access new markets; pursue efforts to promote regional integration and regional trade |
| Weaker-than-expected global growth and larger drop in commodity prices | High Short to Medium Term | Medium Negative impact on Benin cotton and other commodity exports, which would transmit to growth and fiscal position | Strengthen the business climate; diversify exports; preserve fiscal space for countercyclical policy; reinforce the resilience of the banking sector by building up capital buffers |
| Sharp tightening of global financial conditions | High | Medium | Reduce non-priority spending to accommodate higher interest bill and preserve programmed fiscal targets; bolster investors' confidence through domestic revenue mobilization, and prudent investment and debt policy; mobilize concessional financing |
| | Short Term | A tightening of the ECB policy A decompression of spreads would be transmitted to financial conditions of the WAEMU region due to the peg to the euro; and raise sovereign debt service | |
| More severe Covid-19 pandemic | High | High | Create fiscal space for higher spending on health services, including disease prevention and control, and support for affected sectors and households; reach out to donors for additional grants and concessional financing |
| | Short Term | Would impair exports, reduce confidence, and lower capital inflows. A widespread domestic outbreak could cause significant disruption to economic activity | |
| Adverse developments coming from Nigeria | Medium | High | Accelerate the structural transformation of the economy to lower its dependence on Nigeria; improve the business environment to support private sector growth and diversification |
| | Short to Medium Term | Slower recovery and adverse security situation would reduce trade revenues and growth; fuel subsidy cuts in Nigeria can cause price spikes in Benin; a prolonged border closure would impact trade and customs revenue | |
| Intensification of regional security risks | Medium | Medium | Create fiscal space for security spending; develop further food security strategy; ensure prudent debt management to contain financing needs |
| | Short Term | Security risks from neighboring countries could impact domestic stability, trade, tourism; tighten financing conditions on regional market; and result in immigration flows | |
| Domestic Risks | | | |
| Rise in interest rates on regional financial markets | High Short to Medium Term | Medium Higher costs of domestic borrowing for the government | Rely predominantly on concessional financing; optimize debt portfolio; adjust public investment level to reduce borrowing needs |
| Adverse weather conditions | Medium Short to Medium Term | High Adversely affect agricultural output and exports; increase subsidy needs; and reduce the population's living standards | Develop further food security strategy; strengthen resilience through irrigation and productivity in agriculture; mitigate the impact on the poor through targeted fiscal transfers and other types of public spending |
| Policy implementation risks, due to social-political disturbances, elections or pressures from interest groups | Medium Short to Medium Term | High Interruption of the reform agenda; lower revenue mobilization and higher current expenditure, resulting in a deterioration of the fiscal position | Build coalition of stakeholders to support the reform program; implement contingency plans, such as offsetting cuts in non-priority spending; reprioritize public investment; strengthen governance |
| Intensification of financial sector vulnerabilities | Medium Short to Medium Term | Medium A surge in non-performing loans could deteriorate confidence and lower capital, affecting banking sector stability and credit to the private sector | Step up the monitoring of financial sector developments. Consult with the regional banking commission and communicate with banks on measures needed to ensure a prompt resolution of NPLs and adequate capitalization |

¹The Risk Assessment Matrix (RAM) shows events that could materially alter the baseline path (the scenario most likely to materialize in the view of IMF staff). The relative likelihood is the staff's subjective assessment of the risks surrounding the baseline ("low" is meant to indicate a probability below 10 percent, "medium" a probability between 10 and 30 percent, and "high" a probability between 30 and 50 percent). The RAM reflects staff views on the source of risks and overall level of concern as of the time of discussions with the authorities. Non-mutually exclusive risks may interact and materialize jointly. "Short term (ST)" and "medium term (MT)" are meant to indicate that the risk could materialize within 1 and 3 years, respectively.